



## **Recent developments in Southeast Asia with respect to tax treaty abuse**

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# Anti-abuse of tax treaties

- Japan: substance required by NTA
- South Korea: International Tax Coordination Act (2006) substance over form rule will now be applied not only to domestic transactions, but also international transactions and tax treaty interpretations
- China: circulars 601 and 698 issued in 2009
- Indonesia: regulations 61 and 62 issued in 2009



CHINA (PRC)

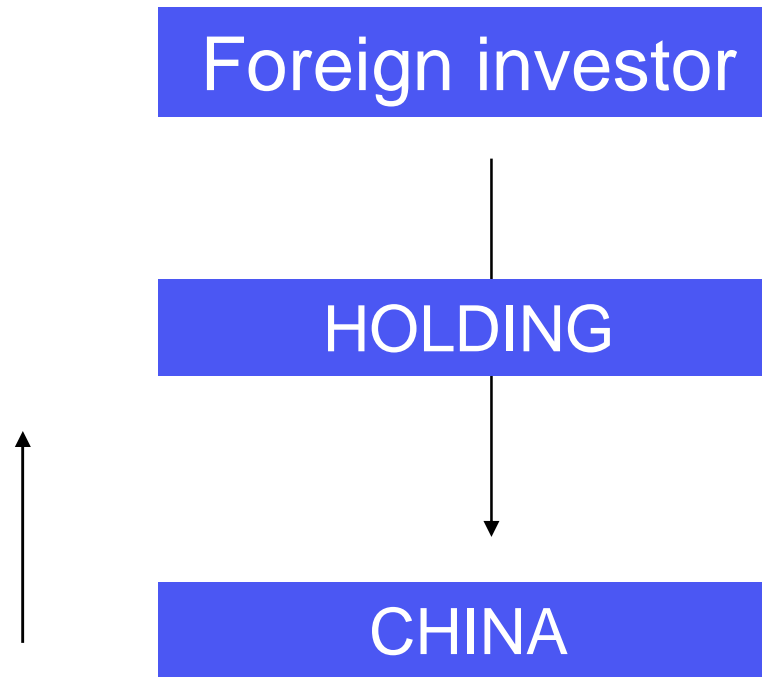
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## China (PRC)

- Article 47 of the Enterprise Income Tax Law is the general anti-avoidance provision in the law
- Circular 601 (“Beneficial ownership circular”) of 27 Oct 2009
- Circular 698 (“Indirect sale circular”)
- Circulars 1 and 2 of 2009 (cover GAAR)

# Circular 601

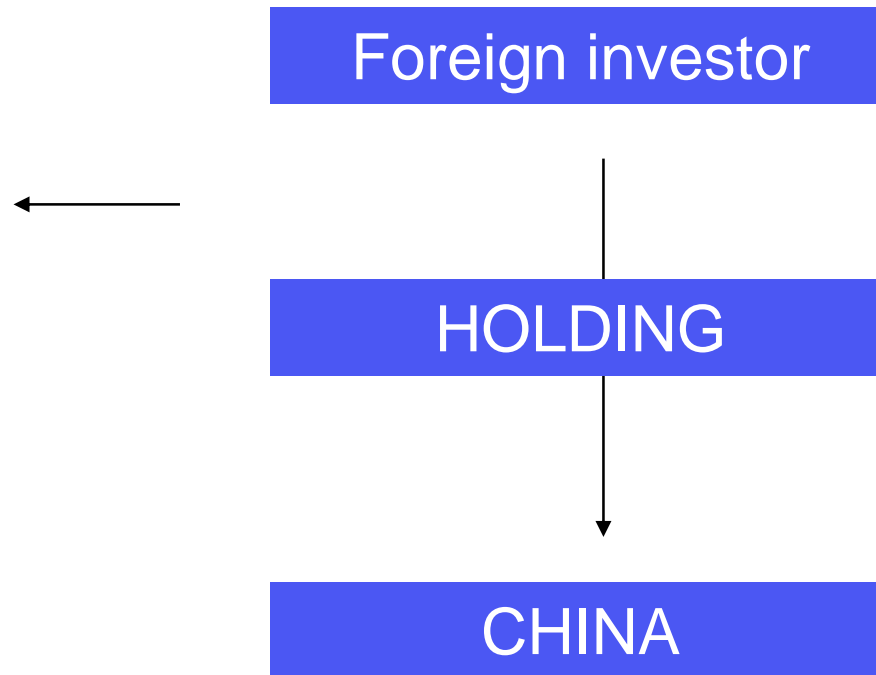


Dividends, interest or royalty payments: tax  
treaty benefits?

## Beneficial ownership – Circular 601

- BO is any person who owns or has control and dominion over the income or the rights or assets giving rise to income
- BO must be engaged in substantive business activities
- Substance over form concept
- Negative factors according to circular 601 are:
  - Applicant has the obligation to pay or distribute all or a substantial part of the income (> 60%) to a third country resident within a prescribed time (eg 12 mths)
  - Applicant has no or hardly any business activities in that country
  - Assets, size and personnel not in line with the income received
  - No real rights of control nor business risks for applicant
  - Income not taxable or low tax rate
- Back-to-back loans or royalty flows
- Burden of proof on taxpayer that the above does not apply

# Circular 698

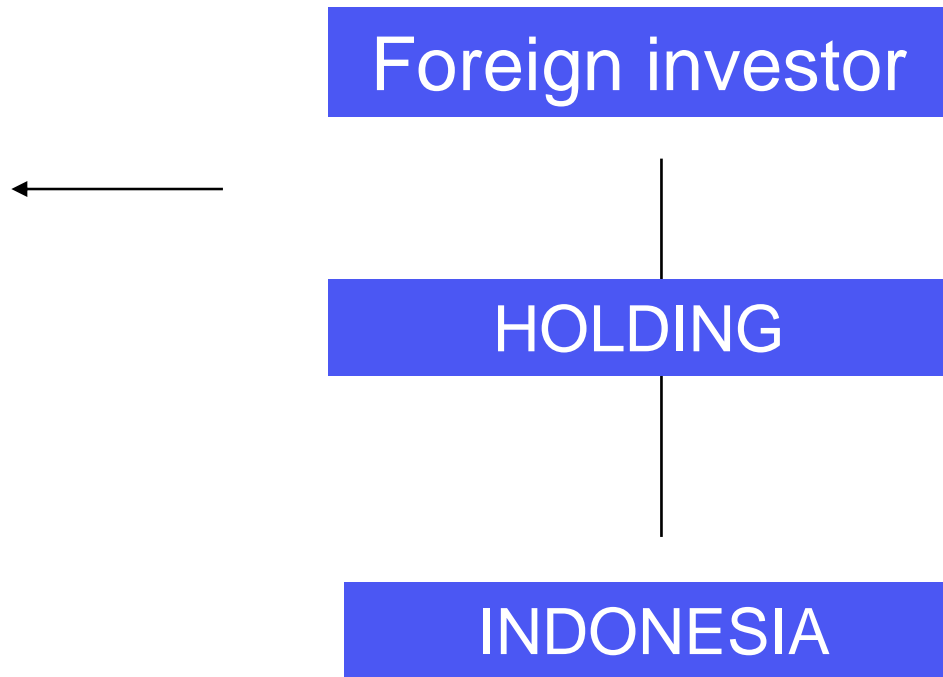


Indirect sales

- The following occurrences may have an adverse effect on the application of BO:
  - The recipient is obliged to distribute or pay more than 60% to a resident of a third country within a prescribed time
  - The recipient does not have business operations
  - The recipient's assets, business volume and staff number are modest relative to the income concerned
  - The recipient has little or no controlling power or discretion over the income received and bears no or little risks
  - The recipient's country does not tax the income or at a very low rate
- Indirect sales must be disclosed by the transferor company < 30 days if the intermediary holding company is not taxed on its income or taxed at a very low rate – on disclosure: a number of items of information must be provided along the lines of the substance tests mentioned in the 5 blue bulletpoints above







## Sale of shares of a foreign holding company which owns shares of an Indonesian company

MoF Regulation No. 258/PMK.03/2008 d.d. 31 Dec 2008  
Art. 18(3b) & 18(3c) Law 36, 2009

5% income tax of the gross sales proceeds if the foreign holding company is located in a tax haven jurisdiction and is a conduit company owning shares of an Indonesian company not listed on the JSE art.18(3c)

Or: if there is a 'special relationship' between the companies and the sales price was not at arm's length art.18(3b)

'Tax haven':

Country with a low tax rate (tax rate less than 50% of Indonesia's rate)

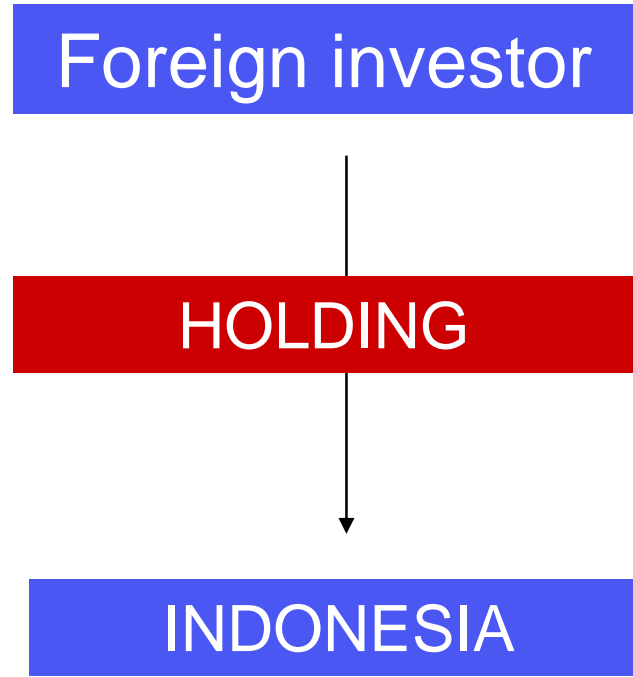
Or

Country which either has banking secrecy or has no active exchange of information

# Indonesia

- Regulations 61 and 62 (November 2009)
- Regulations 24 and 25 (April 2010)
- Tax form and questionnaire – DGT1

- Regulation 61 deals with the form procedure for claiming tax treaty protection
- Regulation 62 contains the substantive provisions dealing with avoiding abuse of Indonesia's tax treaties
- Updated Regs 24 and 25 – relaxation of certain provisions of Regs 61 and 62



Tax treaty benefits under Indonesia's tax treaties?

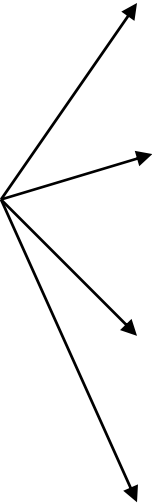
## Scope of Regs 61 and 62:

- Payments requiring Beneficial Owner under the tax treaty
- Not: Business Profits article
- Not: capital gains article
- Dividends
- Interest
- Royalty payments
- Service fees
- Rental fees



# Regulation 62

No DTA if 'abuse'

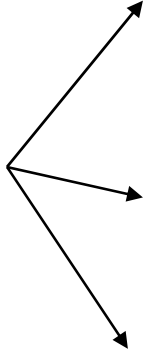


Economic benefit is with someone else

Economic substance is different from legal

There is no economic substance

Cannot satisfy the safe harbour tests



Conduit

Economic benefit is with others who are not able to enjoy the same DTA benefit

Agent

Nominee

# Indonesia – safe harbour situations

- Listed companies whose shares are traded regularly
- Banks/financial institutions
- Companies which satisfy all of the following conditions:
  - Not established merely to obtain tax savings
  - Management: adequate authority to make transactions
  - Employees
  - Active business
  - Income is 'subject to tax' in the country of the recipient
  - Not more than 50% of the Indonesian income will be paid to someone else under an obligation